



# ***The Instrument for Pre-Accession Assistance***

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## ***An overview***

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# ***The Instrument for Pre-Accession Assistance***

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- ***An integrated Pre-Accession Instrument to assist candidate (Croatia, fYRoM, Turkey) and potential candidate countries (Albania; Bosnia and Herzegovina; Serbia and Montenegro, including Kosovo)***
- ***Replaces Phare, ISPA, SAPARD and Turkey pre-accession instruments, as well as the CARDS instrument***
- ***Financial envelope (2007–13): 10.213 bio € (constant prices) (European Commission's original proposal ~12.9 bio €)***



# ***Structure of IPA***

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- ***Transition Assistance and Institution Building***
- ***Cross-Border Co-operation***
- *Regional Development*
- *Human Resources Development*
- *Rural Development*



# ***Targeted assistance under IPA***

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- ***Streamlined pre-accession assistance through the creation of a single framework***
  - ⇒ ***both Candidate and potential Candidate Countries united under the same Regulation***
- ***Specificities of Candidate Countries and potential Candidate Countries (as recognised by the European Council) taken into account***
  - ⇒ ***Two separate annexes in the proposed IPA Council regulation and targeted assistance under relevant IPA components***



# ***Differentiation under IPA***

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- ***Potential candidates:***

***Support for participation in the Stabilisation and Association process all the way to future accession, with access to the first two IPA components; components III, IV and V-type measures eligible under component I***

- ***Candidate countries:***

***Access to the five IPA components to help countries to:***

- Adopt and implement the acquis***
- Prepare for EU funds on accession***



# ***Regulatory framework (1)***

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***IPA***

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***Council Framework Regulation***

*[COM(2004) 627 of 29 Sept. 2004, currently  
negotiated with Council and Parliament]*

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***Detailed Implementing Regulation***

*prepared by Commission,  
subject to comitology*



# ***Regulatory framework (2)***

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## ***Framework Regulation***

- ***In Parliament:***

***Parliamentary plenary expected to pronounce on the whole Relex package in May 2006***

- ***In Council:***

***Adoption hoped in June 2006***



# ***Regulatory framework (3)***

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## ***Implementing Rules***

- ***Single Implementing regulation aiming at harmonising implementing rules between components, whenever more efficient and/or effective (auditing and control, monitoring,...)***
- ***Components may apply different implementing methods where justified by need to anticipate Structural, Cohesion and Rural Development Funds implementing modalities and institutional framework***





# ***General policy and programming framework (1)***

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- A. Political and Financial Framework: Multi-annual Indicative Financial Framework (MIFF), per country and per component, 3 years rolling forward, included in the enlargement package.***
- B. Strategic planning: Multi-annual Indicative Planning Documents (MIPD), per country and for all components, following the logic of the MIFF.***
- C. Specific programming by country and by component***



# ***General policy and programming framework: flowchart Potential Candidates (2)***

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**A.**

ENLARGEMENT PACKAGE, including  
Multi-annual Indicative Financial Framework MIFF  
by country and by component

**B.**

Multi-annual Indicative Planning Document  
by country for all relevant components

**C.**

Component I

National  
or  
Horizontal  
Programme

Component II

Joint  
Programming  
Document



# ***Multi-annual Indicative Financial Framework (MIFF)***

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## ***A – 1st level of the IPA programming:***

- ***Financial translation of the overall priorities identified within the pre- accession political framework***
- ***Breakdown of financial envelope by horizontal programmes, country and component, administrative expenditure***
- ***Presented with enlargement package***
- ***Established for a 3–year period on a rolling forward basis***



# ***Multi-annual Indicative Planning Document (MIPD) (1)***

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## ***B - 2<sup>nd</sup> level of the IPA programming:***

- ***MIPD: strategic planning document which, for potential candidate countries, covers the first two IPA components***
- ***Prepared by the Commission, in close consultation with the beneficiary country***
- ***Translates orientations established in European Partnership and Progress Reports into specific priorities***



# ***Multi-annual Indicative Planning Document (MIPD) (2)***

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- ***Priorities inspired by National Development Plan and similar documents***
- ***Contains main priorities and related broad indicative financial allocations and ensures coherence and co-ordination between components***



# ***Programming (1)***

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## ***C - 3<sup>rd</sup> level of the IPA programming :***

- ***Detailed annual or multi-annual programming documents, depending on the component***
- ***Programmes established per component, by the beneficiary country and submitted to the Commission***



# *Programming (2)*

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- *Programmes identify and define appropriate measures and actions to be taken for attaining objectives and priorities set out in the MIPD*
- *For each area targeted for intervention, provide objectives, expected results, domains of intervention and measurable indicators of achievement.*



# *Management*

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- *Operations implemented through centralised management, decentralised management, joint management or shared management*
- *The final objective = fully decentralised management, i.e. decentralised management of contracting, grants and payments, with only ex-post rather than ex-ante control*





# Next steps

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- **Adoption of the IPA framework Regulation**
- ***Presentation of the IPA implementing rules to the relevant Committees and adoption***
- ***As soon as inter-institutional agreement on Financial perspectives, establishment of MIFF***
- **Strategic planning per country, components I and II (MIPD)**
- **Specific programming per country, per component**



# Conclusions

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- **Building on lessons learned:**
  - ⇒ ***Single legal base:*** more coherence and co-ordination in assistance, as well as targeted and more efficient assistance
  - ⇒ ***Single implementing regulation:*** harmonisation of implementing procedures to the maximum possible extent
- **Beneficiary country :** get started as soon as possible to prepare the necessary structures and programming documents

